### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD,	)	
Plaintiff	)	
v.	)	
	)	CA05-10873 RWZ
MIKE AUSTIN, Plymouth	)	
County Sheriff's Department, et. al.	)	
Defendants	)	
	)	

## DEFENDANTS' MEMORANDUM OF LAW IN SUPPORT OF THEIR MOTION FOR SUMMARY JUDGMENT

#### I. PROCEDURAL BACKGROUND

The Court allowed Plymouth County Correctional Facility (PCCF) defendants' June 27, 2005 motion to dismiss pertaining to plaintiff's lack of access claim. As a result, defendants Lynch and Hannon were dismissed from the suit. The Court denied without prejudice PCCF defendant's motion as to the retaliation claim. The remaining PCCF defendants, Michael Neri, Brian Gillen and Joseph McDonald, submitted a second motion to dismiss the remaining count of retaliation on March 16, 2006. The defendants' second motion to dismiss was allowed to the extent that plaintiff's amended complaint alleged retaliatory conduct that occurred after plaintiff was transferred to MCI Cedar Junction on March 22, 2005. The Court denied the second motion with respect to the allegation of retaliation involved in the actual transfer of plaintiff from the PCCF to MCI Cedar Junction.

<sup>&</sup>lt;sup>1</sup> Plaintiff's amended Complaint only includes Michael Neri, Brian Gillen, Joseph McDonald, Kathy Lynch and Thomas Hannon as PCCF Defendants. Defendants Lynch and Hannon were dismissed from the suit.

The remaining count in plaintiff's amended complaint contends that the PCCF defendants retaliated against him for filing a civil suit by transferring him to MCI Cedar Junction on March 22, 2005. In support of his claim, plaintiff alleges three occurances. First, plaintiff filed a civil suit against the PCCF for denial of access to legal material on March 16, 2005. Second, plaintiff wrote to Sheriff Joseph McDonald on March 21, 2005, notifying him of the suit. Lastly, plaintiff met with PCCF Major Ramos on March 21, 2005, concerning a separate grievance plaintiff filed regarding his diet. (Am. Compl. ¶ 21-23).

### II. STANDARD OF REVIEW

Summary Judgment's role in civil litigation is "to pierce the pleadings and to assess the proof in order to see whether there is a genuine need for trial". *Garside v. Osco Drug, Inc.*, 895 F.2d 46, 50 (1 Cir. 1990). Summary Judgment can only be granted when "the pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any, show there is no genuine issues as to any material fact and the moving party is entitled to judgment as a matter of law." Fed.R.Civ.P. 56. Rule 56 of the Federal Rules of Civil Procedure has a distinctive set of steps. When requesting Summary Judgment, the moving party must "put the ball in play, averring 'an absence of evidence to support a nonmoving party's case'." *Garside*, 895 F.2d at 48 (quoting *Celotex Corp. v. Catrett*, 477 U.S. 317, 325, 106 S.Ct. 2548, 2554 (1986).) The nonmovant then must document some factual disagreement sufficient to overcome brevis disposition. Not every discrepancy in the proof is enough to forestall summary judgment; the disagreement must relate to some issue of material fact. See *Anderson v. Liberty Lobby Inc.*, 477 U.S. 242, 247-48, 106 S.Ct. 2505, 2509-10 (1986).

On issues where the nonmovant bears the ultimate burden of proof, he must present definite, competent evidence to rebut the motion. See <u>id.</u>, 477 U.S. at 256-257, 106 S.Ct. at 2514-15. This evidence "cannot be conjectural or problematic; it must have substance in the sense that it limns differing versions of the truth which a fact finder must resolve at an ensuing trial." <u>Mack v. Great Atl. & Pac. Tea Co.</u>, 871 F.2d 179, 181 (1st Cir. 1989). Evidence that is "merely colorable or is not significantly probative" cannot deter summary judgment. *Anderson*, 477 U.S. at 248, 106 S.Ct. at 2510.

### III. <u>ARGUMENT</u>

Plaintiff, in United States Marshal Service (USMS) custody, was placed at the PCCF on January 3, 2005 pursuant to a contract to provide for the detention of federal inmates. (See Affidavit of PCCF Director of Security Antone Moniz attached at Exhibit #1 and the contract to house federal inmates attached at Exhibit #2).

On March 3, 2005, plaintiff filed an inmate request with PCCF Deputy Superintendent Brain Gillen. In his request, plaintiff noted that he was dissatisfied with his access to the PCCF law library and requested that he be transported to another institution with a law collection that would allow him to conduct legal research. (See Inmate Request filed 3/3/05 attached as Exhibit #3). Gillen forwarded this request to PCCF Inmate Legal Services for Review. Gillen was advised by PCCF Inmate Legal Services Director Thomas Hannon and Paralegal Cathy Lynch that plaintiff was constantly dissatisfied with his ability to do legal research at PCCF despite Inmate Legal Services working with him on a regular basis to accommodate his requests. (See affidavit of PCCF Inmate Legal Services Paralegal Cathy Lynch attached at Exhibit #4 and affidavit of PCCF Director Thomas Hannon attached at Exhibit #5).

Plaintiff was placed in PCCF protective custody for his own safety after he informed PCCF staff that he was a former correction officer with the Essex County Sheriff's Department. Since plaintiff was in protective custody, his requests for legal research went directly to the Inmate Legal Services Paralegal. She in turn provided the documents requested to plaintiff pursuant to established PCCF policies and procedures. (See affidavit of Cathy Lynch attached at Exhibit #4). The number of requests for legal material submitted by plaintiff exceeded the number of requests made by any other PCCF inmate, and began to tax Inmate Legal Services staff. This information was provided to Gillen by Hannon following plaintiff's March 3, 2005 request for a transfer. (See affidavit of Thomas Hannon attached at Exhibit #5).

As a result of the information received from Hannon and Lynch, Gillen contacted the USMS liaison sometime prior to March 21, 2005 and informed him that plaintiff, a federal inmate, was dissatisfied with the PCCF law library and that he filed a request to be transported to another institution that would allow him greater access to legal materials. In his conversation with the USMS, Gillen suggested that a transfer to another facility for this inmate may be appropriate under the circumstances to further institutional convenience. Gillen has made informal requests to transfer federal inmates housed at PCCF for many reasons over the course of his tenure including institutional convenience. (See affidavit of PCCF Deputy Superintendent Brian Gillen attached at Exhibit #6).

On March 22, 2005, at the request of the USMS, and consistent with the terms of the contract for housing federal inmates, plaintiff was transported by PCCF transportation officers to the U.S. District Courthouse<sup>2</sup>. The USMS also notified the PCCF

<sup>&</sup>lt;sup>2</sup> Defendant's second motion to dismiss incorrectly states that plaintiff was transported to the U.S. District Courthouse on March 22, 2005 for a "scheduled court appearance". The affidavit of Major Robert Lawton

transportation team that plaintiff was to be transferred to another facility that day. As such, the PCCF transportation department arranged for plaintiff to be transported to the U.S. District Court on March 22, 2005, while the USMS arranged for plaintiff's subsequent transportation to MCI Cedar Junction. (See March 21, 2005 "call up" list attached at Exhibit #7 and affidavit of PCCF Transportation Supervisor Robert Lawton attached at Exhibit #8).

### A. The Reason for Plaintiff's Transfer:

It is well settled that the decision on where to place prisoners within the correctional system is a matter of discretion for prison administrators invoked for varied reasons such as security, convenience, or rehabilitation. *Lombardo*, 548 F.2d 13. It is also well settled that a prisoner has no right to a hearing before he is transferred. *McDonald v. Hall*, 610 F.2d 16, 18 (1<sup>st</sup> Cir. 1979). A prisoner can be transferred for any reason, or for no reason at all. *Id*. This rule is applicable to those convicted as well as pretrial detainees. *Feeley v. Sampson*, 570 F.2d 364, 376-77 (1st Cir. 1978).

A prisoner can, however, establish a retaliatory transfer claim if the decision to transfer him was made by reason of his constitutionally protected First Amendment freedoms. <u>McDonald</u>, 610 F.2d at 18. While the discretion afforded to prison officials to transfer an inmate is extremely broad, it does not "swallow" an inmate's fundamental First Amendment rights. <u>Id</u>. In order to establish a claim for a retaliatory transfer, the plaintiff must make a showing that the actual motivating factor for his transfer was because of a constitutionally protected activity. <u>Id</u>. In other words, plaintiff must demonstrate that he would not have been transferred "but for" his constitutionally

accurately states that the PCCF transportation department transported plaintiff to the U.S. District Courthouse on March 22, 2005 pursuant to a court call up list received from the USMS on March 21, 2005.

protected activity. <u>Id.</u> This is a substantial burden. <u>Id.</u> "The requirement of a 'but for' showing together with the wide latitude afforded prison officials in ordering transfers may make summary judgment particularly appropriate." <u>Id.</u> Moreover, even if the defendants had an impermissible reason for transferring the plaintiff, if a separate, permissible reason exists, the defendants still would not be liable. See <u>Graham v. Henderson</u>, 89 F.3d 75, 79 (2<sup>nd</sup> Cir. 1996); <u>Goff v. Burton</u>, 7 F.3d 734, 737 (8<sup>th</sup> Cir. 1993); <u>Ponchik v. Bogan</u>, 929 F.2d 419, 420 (8<sup>th</sup> Cir. 1991); See also <u>Scarpa v. Ponte</u>, 638 F.Supp. 1019, 1027 (D.Mass. 1986).

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At the pleading stage, prisoners are required to allege little more than the ultimate fact of retaliation. To survive a motion to dismiss, the Complaint may simply set forth a chronology of events which may be read as providing some support for an inference of retaliation. <u>McDonald</u>, 610 F.2d at 18. To overcome defendants' motion for summary judgment, however, plaintiff must make a showing demonstrating that the motivating factor behind his transfer was his constitutionally protected activity. <u>Id</u> at 18.

In this case plaintiff fails to make a showing that the motivating factor behind his transfer was his law suit. Defendants had no authority to transfer plaintiff<sup>3</sup> and have articulated a legitimate reason for the informal request made to the USMS, institutional convenience. (See affidavit of Brian Gillen attached at Exhibit #6).

Plaintiff's March 3, 2005 request to be transported to another facility highlighted his dissatisfaction with the PCCF law library despite the resources expended on him daily by inmate legal services. PCCF staff understood plaintiff's March 3, 2005 request to be that for a transfer to another facility with a better law library. Since plaintiff was in

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<sup>&</sup>lt;sup>3</sup> Plaintiff filed a motion to amend his complaint on November 7, 2006 in an attempt to add his federal prosecutor as a defendant in this civil action. Although the PCCF defendants view this motion as frivolous, in it the plaintiff stated 'that the USMS has control over what happens to him', highlighting his awareness that only the USMS can order his transfer.

protective custody, he could not gain access to the law library in general population without compromising his personal safety. Plaintiff's requests for legal material threatened to pose a hardship on Inmate Legal Services staff and since he could not be transported to a local library without incurring a security risk and a serious financial burden, his transfer to another institution furthered the goal of institutional convenience.

Summary Judgment should be granted for the defendants since there is no evidence that the transfer was motivated by plaintiff's lawsuit. Though plaintiff argues a chronology of events from which an inference of retaliation could permissibly be drawn, plaintiff fails to demonstrate that his transfer was a result of his constitutionally protected activity or that it would not have been ordered by the USMS but for him exercising his constitutionally protected rights. The mere chronology alleged in the Compliant, while sufficient to withstand a motion to dismiss, cannot get plaintiff to the jury once defendants have produced evidence of a legitimate reason for the transfer. See *Layne v. Vinzant*, 657 F.2d 468, 476 (1<sup>st</sup> Cir. 1981).

### B. Defendants' Notice of Plaintiff's Law Suit:

Plaintiff's chronology of events involves three distinct actions from which he forms an inference of retaliatory transfer. First, plaintiff alleges he filed a civil suit against defendants in the Plymouth Superior Court on March 16, 2005, exactly six days before his transfer from PCCF to MCI Cedar Junction. While plaintiff may have filed a legal action on March 16, 2005, PCCF defendants were first serviced with a complaint from plaintiff dated March 29, 2005 on April 2, 2005, exactly ten days after his transfer. (See attached Summons with Proof of Service dated 4/2/06 attached at Exhibit #9). Gillen was not aware that plaintiff had filed a lawsuit when he made the informal request to the USMS regarding plaintiff's transfer. (See affidavit of Brian Gillen attached at Exhibit

#6). Next, plaintiff states that he sent Sheriff Joseph McDonald a letter dated March 21, 2005, advising him of the law suit. However, the Sheriff did not receive this letter until March 22, 2005, a day after the USMS call up list was sent to PCCF's transportation department and days after Gillen made his informal request to the USMS. (See plaintiff letter dated March 21, 2005, time stamped March 22, 2005 attached at Exhibit #10).

Although plaintiff had notified PCCF employees of his intent to file a lawsuit prior to his transfer, notice of the lawsuit did not take place until well after his transfer.

The third action cited by plaintiff in support of his retaliation claim is an alleged meeting held the day before his transfer with Major Ramos regarding an inmate grievance. Major Frank Ramos is the Assistant Deputy Superintendent assigned to the PCCF Kitchen and Property Departments. Major Ramos is not responsible for addressing inmate grievances but on occasion may meet with an inmate to discuss food related complaints. Major Ramos does not specifically recall meeting with plaintiff during the course of his stay at PCCF and does not recall discussing plaintiff's grievance with Neri, Gillen or McDonald. Furthermore, Ramos has never been involved in any inmate transfers to another facility, nor has he ever requested such a transfer. (See affidavit of Assistant Deputy Superintendent Frank Ramos attached at Exhibit #11). Also, the meeting between plaintiff and Ramos allegedly took place on March 21, 2005, the same day the USMS sent the call up list to the PCCF transportation department. The call from Gillen to the USMS liaison had already taken place prior to the alleged meeting.

The only evidence that any PCCF defendant was involved in any way in the USMS's decision to transfer plaintiff is that of Gillen's informal request which took place sometime prior to the USMS ordering the transfer in a March 21, 2005 call up list. Plaintiff can not demonstrate that Gillen made this informal request because plaintiff

brought legal action against him or any other PCCF employee. No one at PCCF was served with plaintiff's superior court civil action until weeks after Gillen's request, and the Sheriff did not receive the letter plaintiff refers to in his complaint regarding the lawsuit until after the request was made.

The evidence as shown through affidavits, contemporaneous documents and the terms of a contract between the defendants and the USMS demonstrate that no one at PCCF could have transferred plaintiff to MCI Cedar Junction in retaliation for his civil suit. Plaintiff was merely transported by PCCF to the U.S. District Courthouse on March 22, 2005 at the request of the USMS.

The evidence further shows that even though an informal request for the transfer was made by defendant Gillen, it was made well before he was served with the lawsuit. The informal request made by the PCCF Deputy Superintendent to the USMS to have plaintiff transferred from PCCF was driven by institutional convenience. Plaintiff also requested the transfer himself in an inmate request submitted to Gillen on March 3, 2005. However, ultimately the decision to transfer plaintiff was that of the USMS. The ambiguous evidentiary fragments put forth by plaintiff are insufficient to counterbalance the overwhelming evidence demonstrating that PCCF did not have the authority to facilitate the transfer and that the informal request for the transfer was based on plaintiff's desire to be moved to another facility and the institutional convenience that would follow from his transfer.

### C. <u>Defendants are Entitled to Qualified Immunity:</u>

In order to be held liable for a violation of Section 1983, a defendant must be personally involved in the conduct which gives rise to the Constitutional claim. See *Monell v. Department of Social Services*, 436 U.S. 658, 692, 98 S.Ct. 2018, 2036 (1978);

<u>Voutour v. Vitale</u>, 761 F.2d 812, 819 (1 Cir. 1982). There must be an affirmative link between the constitutional violation and the action of the defendants. <u>Voutour</u>, 761 F.2d at 819. Thus, plaintiff must demonstrate that each defendant was personally involved in the decision to transfer him to MCI Cedar Junction.

Dismissal of a plaintiff's Complaint is appropriate on a theory of qualified immunity where the plaintiff has failed to allege the Defendants' personal involvement. O'Malley v. Sheriff of Worcester County, 415 Mass. 132, 142 (1993), citing Anderson v. Creighton, 483 U.S. 635, 640 (1987). A supervisor can be liable only on the basis of his own acts and omissions. Maldonado-Denis v. Castillo v. Rodriguez, 23 F. 3<sup>rd</sup> 576, 581 (1<sup>st</sup> Cir. 1994); Figueroa v. Aponte-Rogue, 864 F. 2d 947, 953 (1989) (when asserting the defense of qualified immunity a defendant is judged only on the basis of his own acts or omissions).

In order to find a supervisor liable for the acts of his subordinates, which are alleged to have violated the plaintiff's civil rights, it must be shown that the supervisor formulated a policy or engaged in a practice that led to the alleged violations. A plaintiff must show that the supervisor's conduct was a cause of the subordinate's violations of the plaintiff's federal rights. See *Diaz v. Martinez*, 112 F.3<sup>rd</sup> 1, 4 (1<sup>st</sup> Cir. 1997); *Camilo-Roboes v. Hoyos*, 151 F. 3<sup>rd</sup> (1<sup>st</sup> Cir. 1998), denied, 119 Supreme Court 872 (1999).

Here, plaintiff can not demonstrate that PCCF defendants McDonald or Neri were personally involved in plaintiff's transfer. There is not one shred of evidence that these defendants had a part in the USMS decision to transfer plaintiff to MCI Cedar Junction. (See affidavit of Assistant Deputy Superintendent Michael Neri attached at Exhibit #12 and affidavit of Sheriff Joseph D. McDonald, Jr. attached at Exhibit #13). As for Defendant Gillen, plaintiff can only show that following his request for a transfer to

another facility, Gillen made an informal request to the USMS to transfer plaintiff for institutional convenience and not for any retaliatory reason. Plaintiff can not show that Gillen was aware of the civil action against him at the time of the request.

Also, to the extent that the informal request made by Gillen was a discretionary act, the act is immune from suit. As such, none of plaintiff's assertions are sufficient to forestall summary judgment.

The transfer of plaintiff was ordered by the USMS. Accordingly, the PCCF defendants can not be held liable for a Section 1983 violation.

### Conclusion

For the foregoing reasons, the remaining defendants, Michael Neri, Brian Gillen and Joseph McDonald respectfully request that the Court grant summary judgment in their favor as to the remaining count of retaliatory transfer.

> Respectfully submitted, Plymouth County Defendants By their Attorneys:

/s/ Isabel N. Eonas\_

Isabel N. Eonas, Deputy General Counsel Plymouth County Sheriff's Department 24 Long Pond Road Plymouth, MA 02360 (508) 830-6287

DATED: November 20, 2006 B.B.O. #634980

## **CERTIFICATE OF SERVICE**

I, Isabel N. Eonas, certify that on this 20<sup>th</sup> day of November, 2006 I served the within Defendants' Motion for Summary Judgment together with Memorandum in Support, by mailing postage prepaid to:

Grant Boyd, pro se, MCI-Walpole-Block 4, P.O. Box 100, S. Walpole, MA 02071.

Signed under the pains and penalties of perjury,

/s/Isabel N. Eonas\_

Isabel N. Eonas Deputy General Counsel Plymouth County Sheriff's Department

Filed 11/20/2006

### **EXHIBIT 1**

### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD, Plaintiff	)	
v.	)	CA05-10873 RWZ
MIKE AUSTIN, Plymouth	)	C/105-10075 KWZ
County Sheriff's Department, et. al.	)	
Defendants	)	

### **AFFIDAVIT**

- I, Antone Moniz, Director of Security at the Plymouth County Correctional Facility, do hereby depose and state the following:
  - Pursuant to a contract to provide for the detention of federal inmates, the 1. PCCF accepts and provides for the secure custody, care and safekeeping of federal inmates in accordance with state and local laws, standards, policies, procedures or court orders applicable to the operation of the facility;
  - 2. The PCCF provides federal inmates with the same level of medical care and services provided to local prisoners, including the transportation and security for prisoners requiring removal from the facility for emergency services.
  - The PCCF only releases federal prisoners to the agency initially 3. committing them, such as the USMS.
  - The PCCF at the request of the USMS will provide transportation and 4. escort guard services for federal inmates to and from the US Courthouse.
  - The PCCF can not order the transfer of federal inmates to another facility. 5.
  - 6. Pursuant to the contract to provide for the detention of federal inmates, inmate Grant Boyd was placed at PCCF on January 3, 2005 by the USMS in whose custody he was held;
  - The PCCF did not order inmate Grant Boyd's transfer to MCI Cedar 7. Junction on March 22, 2005.

Signed under the pains and penalties of perjury, this day of October, 2006. Antone Moniz

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# ARTICLE I - PURPOSE AND SECURITY PROVIDED

The purpose of this Intergovernmental Service Agreement (IGA) is to establish a formal binding relationship between the United States Marshals Service (USMS) and other federal user agencies (the Federal Government) and Plymouth County (the Local Government) for the detention of persons charged with or convicted of violations of federal law or held as material witnesses (federal prisoners) at the Plymouth County Correctional Facility (the facility).

The Local Government agrees to accept and provide for the secure custody, care and safekeeping of federal prisoners in accordance with state and local laws, standards, policies, procedures, or court orders applicable to the operations of the facility. The USMS considers all federal prisoners medium/maximum security-type prisoners that are housed within the confines of the facility, at a level appropriate for prisoners considered a risk of flight, a danger to the community, or wanted by other jurisdictions.

# ARTICLE II - ASSIGNMENT AND CONTRACTING OF CATEGORICAL PROJECTSUPPORTED EFFORT

- 1. Neither this agreement nor any interest therein may be assigned or transferred to any other party without prior written approval by the USMS.
- 2. None of the principal activities of the project-supported effort shall be contracted out to another organization without prior approval by the USMS. Where the intention to award contracts is made known at the time of application, the approval may be considered granted if these activities are funded as proposed.
- 3. All contracts or assignments must be formalized in a written contract or other written agreement between the parties involved.
- 4. The contract or agreement must, at a minimum, state the activities to be performed, the time schedule, the project policies, and the flow-through requirements that are applicable to the contractor or other recipient, other policies and procedures to be followed, the dollar limitation of the agreement, and the cost principles to be used in determining allowable costs. The contract or other written agreement must not affect the recipient's overall responsibility for the duration of the project and accountability to the government.

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# ARTICLE III - MEDICAL SERVICES

- 1. The Local Government agrees to provide federal prisoners with the same level of medical care and services provided to local prisoners, including the transportation and security for prisoners requiring removal from the facility for emergency medical services. All costs associated with hospital or health care services provided outside the facility will be paid directly by the Federal Government. In the event the Local Government has a contract with a medical facility/physician or receives discounted rates, the federal prisoners shall be charged the same rate as local prisoners.
- 2. The Local Government agrees to notify the United States Marshal (USM) as soon as possible of all emergency medical cases requiring removal of a prisoner from the facility and to obtain prior authorization for removal for all other medical services required.
- 3. When a federal prisoner is being transferred via the USMS airlift, he/she will be provided with three (3) to seven (7) days of prescription medication which will be dispensed from the detention facility. When possible, generic medications should be prescribed.
- 4. Medical records must travel with the federal prisoner. If the records are maintained at a medical contractor's facility, it is the detention facility's responsibility to obtain them before a federal prisoner is moved.
- 5. Federal prisoners will not be charged and are not required to pay their own medical expenses. These expenses will be paid by the Federal Government.
- 6. The Local Government agrees to notify the USM as soon as possible when a federal prisoner is involved in an escape, attempted escape, or conspiracy to escape from the facility.

# ARTICLE IV - RECEIVING AND DISCHARGE

1. The Local Government agrees to accept as federal prisoners those persons committed by federal law enforcement officers for violations of federal laws only upon presentation by the officer of proper law enforcement credentials.

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- 2. The Local Government agrees to release federal prisoners only to law enforcement officers of agencies initially committing the prisoner (i.e., DEA, INS, etc.) or to a Deputy USM. Those prisoners who are remanded to custody by a USM may only be released to a USM or an agent specified by the USM of the Judicial
- 3. The Federal Government agrees to maintain federal prisoner population levels at or below the level established by the facility administrator.
- 4. Federal prisoners may not be released from the facility or placed in the custody of state or local officials for any reason except for medical emergency situations. Federal prisoners sought for a state or local court proceeding must be acquired through a Writ of Habeas Corpus or the Interstate Agreement of Detainers and then only with the concurrence of the District USM.

# ARTICLE V - PERIOD OF PERFORMANCE

This agreement shall be in effect indefinitely until terminated in writing by either party. Should conditions of an unusual nature occur making it impractical or undesirable to continue to house prisoners, the Local Government may suspend or restrict the use of the facility by giving written notice to the USM. Such notice will be provided thirty (30) days in advance of the effective date of formal termination and at least two (2) weeks in advance of a suspension or restriction of use unless an emergency situation requires the immediate relocation of prisoners.

# ARTICLE VI - PER DIEM RATE AND ECONOMIC PRICE ADJUSTMENT

- Per diem rates shall be established on the basis of actual and allowable costs associated with the operation of the facility during a recent annual accounting
- The Federal Government shall reimburse the Local Government at the per diem rate identified on page one (1) of this agreement. The rate may be renegotiated not more than once per year, after the agreement has been in effect for twelve (12)

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Intergovernmental Service Agreement Schedule	IGA No. J-A38-M-946	Page No.
	3 A30-M-946	5 of 13

- 3. The rate covers one (1) person per "prisoner day". The Federal Government may not be billed for two (2) days when a prisoner is admitted one evening and removed the following morning. The Local Government may bill for the day of arrival, but not for the day of departure.
- 4. When a rate increase is desired, the Local Government shall submit a written request to the USM at least sixty (60) days prior to the desired effective date of the rate adjustment. All such requests must contain a completed Cost Sheet for Detention Services (USM-243) which can be obtained from the USM. The Local Government agrees to provide additional cost information to support the requested rate increase and to permit an audit of accounting records upon request of the USMS.
- 5. Criteria used to evaluate the increase or decrease in the per diem rate shall be those specified in the Office of Management and Budget (OMB) Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments.
- 6. The effective date of the rate modification will be negotiated and specified on the IGA Modification form approved and signed by a USMS Contract Specialist. The effective date will be established on the first day of the month for accounting purposes. Payments at the modified rate will be paid upon the return of the signed modification by the authorized Local Government official to the USM.

# ARTICLE VII - BILLING AND FINANCIAL PROVISIONS

- 1. The Local Government shall prepare and submit original and separate invoices each month to the federal agencies listed below for certification and payment.
- U. S. Marshals Service District of Massachusetts 1516 U.S. Courthouse Congress & Water Streets Boston, MA 02109 (617) 223-9721
- 2. To constitute a proper monthly invoice, the name and address of the facility, the name of each federal prisoner, their specific dates of confinement, the total days to be reimbursed, the appropriate per diem rate as approved in the IGA, and the total

Intergovernmental Service Agreement Schedule	•
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IGA No. J-A38-M-946

Page No. \_6\_\_ of \_13

amount billed (total days multiplied by the rate per day) shall be listed. The name, title, complete address, and phone number of the local official responsible for invoice preparation should also be listed on the invoice.

- 3. The Prompt Payment Act, Public Law 97-177 (96 stat. 85, 31 USC 1801), is applicable to payments under this agreement and requires the payment to the Local Government of interest on overdue payments. Determinations of interest due will be made in accordance with the provisions of the Prompt Payment Act and the Office of Management and Budget Circular A-125.
- 4. Payment under this agreement will be due on the thirtieth (30th) calendar day after receipt of a proper invoice, in the office designated to receive the invoice. If the due date falls on a nonworking day (e.g., Saturday, federal holiday), then the due date will be the next working day. The date of the check issued in payment shall be considered to be the date payment is made.

NOTE: Rates not specified in the agreement will not be authorized for payment.

# ARTICLE VIII - SUPERVISION AND MONITORING RESPONSIBILITY

All recipients receiving direct awards from the USMS are responsible for the management and fiscal control of all funds. Responsibilities include the accounting of receipts and expenditures, cash management, the maintaining of adequate financial records, and the refunding of expenditures disallowed by audits.

# ARTICLE IX - ACCOUNTING SYSTEMS AND FINANCIAL RECORDS

- 1. The recipient shall be required to establish and maintain accounting systems and financial records that accurately account for the funds awarded. These records shall include both federal funds and all matching funds of state, local, and private organizations. State and local recipients shall expend and account for funds in accordance with state laws and procedures for expending and accounting for its own funds, as well as meet the financial management standards in 28 Code of Federal Regulations (CFR), Part 66, and current revisions of OMB Circular A-87.
- 2. Recipients are responsible for complying with OMB Circular A-87 and 28 CFR, Part 66, and the allowability of the costs covered therein (submission of Form USM-

IGA No. J-A38-M-946

Page No. \_7\_\_ of \_13

- 243). To avoid possible subsequent disallowance or dispute based on unreasonableness or unallowability under the specific cost principles, recipients must obtain prior approval on the treatment of special or unusual costs.
- 3. Changes in IGA facilities: The USMS shall be notified by the recipient of any significant change in the facility, including significant variations in inmate populations, which causes a significant change in the level of services under this IGA. The notification shall be supported with sufficient cost data to permit the USMS to equitably adjust the per diem rates included in the IGA. Depending on the size of the facility for purposes of assessing changes in the population, a 10% increase or decrease in the prison population shall be a "significant increase or decrease" for purposes of this subsection.

# ARTICLE X - MAINTENANCE AND RETENTION OF RECORDS AND ACCESS TO RECORDS

- 1. In accordance with 28 CFR, Part 66, all financial records, supporting documents, statistical records, and other records pertinent to contracts or subawards awarded under this IGA shall be retained by each organization participating in the program for at least three (3) years for purposes of federal examination and audit.
- 2. The 3-year retention period set forth in paragraph one (1) above, begins at the end of the first year of completion of service under the IGA. If any litigation; claim, negotiation, audit, or other action involving the records has been started before the expiration of the 3-year period, the records must be retained until completion of the action and resolution of all issues which arise from it or until the end of the regular 3-year period, whichever is later.
- 3. Access to Records: The USMS and the Comptroller General of the United States, or any of their authorized representatives, shall have the right of access to any pertinent books, documents, papers, or other records of recipients or its sub-recipients/contractors, which are pertinent to the award, in order to make audits, examinations, excerpts, and transcripts. The rights of access must not be limited to the required retention period, but shall last as long as the records are retained.
- 4. Delinquent Debt Collection: The USMS will hold recipient accountable for any overpayment, audit disallowance, or any breach of this agreement that results in a

IGA No. J-A38-M-946

Page No. 8 of 13

debt owed to the Federal Government. The USMS shall apply interest, penalties, and administrative costs to a delinquent debt owed by a debtor pursuant to the Federal Claims Collection Standards.

# ARTICLE XI - GOVERNMENT FURNISHED PROPERTY

- 1. It is the intention of the USMS to furnish excess federal property to local governments for the specific purpose of improving jail conditions and services. Accountable excess property, such as furniture and equipment, remains titled to the USMS and shall be returned to the custody of the USMS upon termination of the agreement.
- 2. The Local Government agrees to inventory, maintain, repair, assume liability for, and manage all federally provided accountable property as well as controlled excess property. Such property cannot be removed from the jail without the prior written approval of USMS Headquarters. The loss or destruction of any such excess property shall be immediately reported to the USM and USMS Headquarters. Accountable and controlled excess property includes any property with a unit acquisition value of \$1,000 or more, all furniture, as well as equipment used for security and control, communication, photography, food service, medical care, inmate recreation, etc.
- 3. The suspension of use or restriction of bedspace made available to the USMS are agreed to be grounds for the recall and return of any or all government furnished property.
- 4. The dollar value of property provided each year will not exceed the annual dollar payment made by the USMS for prisoner support unless a specific exemption is granted by the Chief, Prisoner Services Division, USMS Headquarters.
- 5. It is understood and agreed that the Local Government shall fully defend, indemnify, and hold harmless the United States of America, its officers, employees, agents, and servants, individually and officially, for any and all liability caused by any act of any member of the Local Government or anyone else arising out of the use, operation, or handling of any property (to include any vehicle, equipment, and supplies) furnished to the Local Government in which legal ownership is retained by the United States of America, and to pay all claims, damages, judgments, legal costs, adjuster fees, and attorney fees related thereto. The Local Government will

Intergovernmental Service	Agreement	Schedule
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IGA No. J-A38-M-946

Page No. 9 0f 13

be solely responsible for all maintenance, storage, and other expenses related to the care and responsibility for all property furnished to the Local Government.

# **ARTICLE XII - MODIFICATIONS/DISPUTES**

- 1. Either party may initiate a request for modification to this agreement in writing. All modifications negotiated will be written and approved by the USMS Contracting Officer and submitted to the Local Government on form USM 241a for approval.
- 2. Disputes, questions, or concerns pertaining to this agreement will be resolved between the USM and the appropriate Local Government official. Space guarantee questions along with any other unresolved issues are to be directed to the Chief, Prisoner Services Division.

# ARTICLE XIII - INSPECTION

The Local Government agrees to allow periodic inspections of the facility by USMS Inspectors. Findings of the inspection will be shared with the facility administrator in order to promote improvements to facility operations, conditions of confinement, and levels of services. The mandatory minimum conditions of confinement which are to be met during the entire period of the IGA agreement are:

- 1. Adequate, trained jail staff will be provided 24 hours a day to supervise prisoners. Prisoners will be counted at least once on every shift, but at least twice in every 24-hour period. One of the counts must be visual to validate prisoner occupancy.
- 2. Jail staffing will provide full coverage of all security posts and full surveillance of inmates.
- 3. Jail will provide for three meals per day for prisoners. The meals must meet the nationally recommended dietary allowances published by the National Academy of Sciences.
- 4. Jail will provide 24-hour emergency medical care for prisoners.

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Intergovernmental Service Agreement Schedule	IGA No. J-A38-M-946	Page No. 10 of 13

- 5. Jail will maintain an automatic smoke and fire detection and alarm system, and maintain written policies and procedures regarding fire and other safety emergency standards.
- 6. Jail will maintain a water supply and waste disposal program that is certified to be in compliance with applicable laws and regulations.

# ARTICLE XIV - CONFLICT OF INTEREST

Personnel and other officials connected with the agreement shall adhere to the requirements given below:

- 1. Advice. No official or employee of the recipient, a sub-recipient, or a contractor shall participate personally through decisions, approval, disapproval, recommendation, the rendering of advice, investigation, or otherwise in any proceeding, application, request for a ruling or other determination, contract, grant, cooperative agreement, claim, controversy, or other particular matter in which Department of Justice funds are used, where to his/her knowledge, he/she or his/her immediate family, partners, organization other than a public agency in which he/she is serving as an officer, director, trustee, partner, or employee, or any person or organization with whom he/she is negotiating or has any arrangement concerning prospective employment, has a financial interest, or less than an arms-length transaction.
- 2. Appearance. In the use of Department of Justice project funds, officials or employees of the recipient, a sub-recipient or a contractor, shall avoid any action which might result in, or create the appearance of:
  - a. Using his or her official position for private gain;
  - b. Giving preferential treatment to any person;
  - c. Losing complete independence or impartiality;
  - d. Making an official decision outside official channels;
     or
  - e. Affecting adversely the confidence of the public in the integrity of the government or the program.

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Page No.

# ARTICLE XV - GUARD/TRANSPORTATION SERVICES TO MEDICAL FACILITY

- 1. The Local Government agrees, upon request of the Federal Government in whose custody a prisoner is held, to provide:
  - a. Transportation and escort guard services for federal prisoners housed at their facility to and from a medical facility for outpatient care, and
  - b. Transportation and stationary guard services for federal prisoners committed to a medical facility.
  - c. Within the first 24-hours, the Federal Government will provide the guard services.
- 2. Such services will be performed by qualified law enforcement or correctional officer personnel employed by the Local Government under their policies, procedures, and practices. The Local Government agrees to augment such practices as may be requested by the USM to enhance specific requirements for security, prisoner monitoring, visitation, and contraband control.
- 3. The Local Government will continue to be liable for the actions of its employees while they are transporting federal prisoners on behalf of the USMS. Further, the Local Government will also continue to provide workers' compensation to its employees while they are providing this service. It is further agreed that the local jail employees will continue to act on behalf of the Local Government in providing transportation to federal prisoners on behalf of the USMS.
- 4. Furthermore, the Local Government agrees to hold harmless and indemnify the USMS and its officials in their official and individual capacities from any liability, including third-party liability or workers' compensation, arising from the conduct of the local jail employees during the course of transporting federal prisoners on behalf of the USMS.
- 5. The Federal Government agrees to reimburse the Local Government at the rate stipulated on page one (1) of this agreement.

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# ARTICLE XVI - GUARD/TRANSPORTATION SERVICES TO U.S. COURTHOUSE

- 1. The Local Government agrees upon request of the USM in whose custody a prisoner is held, to provide transportation and escort guard services for federal prisoners housed at their facility, and other local facilities, to and from the U.S. Courthouse. The Local Government agrees to the following:
  - a. Transportation and escort guard services will be performed by at least two (2) armed qualified officers employed by the Local Government under their policies, procedures, and practices, and will augment such practices as may be requested by the USM to enhance specific requirements for security, prisoner monitoring, and contraband control;
  - Upon arrival at the courthouse, transportation and escort guards will turn federal prisoners over to Deputy U.S. Marshals only upon presentation by the deputy of proper law enforcement credentials;
  - c. The Local Government will not transport federal prisoners to any U.S. Courthouse without a specific request from the USM who will provide the prisoner's name, the U.S. Courthouse, and the date prisoner is to be transported.
- 2. Each prisoner will be restrained in handcuffs, waist chains, and leg irons during transportation.
- 3. Such services will be performed by qualified law enforcement or correctional officer personnel employed by the Local Government under their policies, procedures, and practices. The Local Government agrees to augment such practices as may be requested by the USM to enhance specific requirements for security, prisoner monitoring, visitation, and contraband control.
- 4. The Local Government will continue to be liable for the actions of its employees while they are transporting federal prisoners on behalf of the USMS. Further, the Local Government will also continue to provide workers' compensation to its employees while they are providing this service. It is further agreed that the local jail employees will continue to act on behalf of the Local Government in providing transportation to federal prisoners on behalf of the USMS.

IGA No. J-A38-M-946 Page No. \_13\_ of \_13

- 5. Furthermore, the Local Government agrees to hold harmless and indemnify the USMS and its officials in their official and individual capacities from any liability, including third-party liability or workers' compensation, arising from the conduct of the local jail employees during the course of transporting federal prisoners on behalf of the USMS.
- 6. The Federal Government agrees to reimburse the Local Government at the rate specified on page one (1) of this agreement.

May 18, 1992

# ACKNOWLEDGEMENT COPY

Patricia H. Macherey, as Contracting Officer Chief, Prisoner Operations Division United States Marshals Service 600 Army Navy Drive, Suite 1090 Arlington, Virginia 22202

Robert T. Guiney, as Disbursing Officer United States Marshal Commonwealth of Massachusetts John W. McCormack Federal Building Post Office Square Boston, Massachusetts 02109

Reference is made to Agreement No. J-3SU-M-946 dated April 29, 1991, red into between Plymouth County, Massachusetts, House of Corrections and , Obery Street, Plymouth, Massachusetts 02360 and The United States of ica, by direction of the Director of the United States Marshals Service, Army Navy Drive, Suite 1090, Arlington, Virginia 22202, for the detention ersons charged with or convicted of violations of Federal law or held as rial witnesses at the Plymouth County House of Corrections and Jail. Moneys due or to become due under the contract described above have been gned to the undersigned under the provisions of the Assignment of Claims of 1940, as amended, 31 U.S.C. 3727, 41 U.S.C. 15.

A true copy of the instrument of assignment executed by the Contractor as ay 1, 1992, is attached to the original notice.

Payments due or to become due under this agreement should be made to the rsigned assignee.

Please return to the undersigned the three enclosed copies of this notice appropriate notations showing the date and hour of receipt, and signed by person acknowledging receipt on behalf of the addressee.

Very truly yours,

STATE STREET BANK AND TRUST COMPANY,
as Trustee
Corporate Trust Department
One Heritage Drive

North Quincy, Massachusetts 02171-2128

By:

Name:

Gerald R. Wheeler

Title:

Yion President

ived By: Thomas B. Majon

Date: 5-15-52 3:31pm

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# **Plymouth County Correctional Facility**

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De:	ID#: <u>3927</u> 3
Unit: A	
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Employee Name/Title:	Date:3/4/05

#### **EXHIBIT 4**

# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD, Plaintiff	) ) )	
v.	) ) )	405-10873 RWZ
MIKE AUSTIN, Plymouth	)	100 100/3 100/2
County Sheriff's Department, et. al.  Defendants	)	
	)	

#### **AFFIDAVIT**

- I, Cathy Lynch, Paralegal in Inmate Legal Services, do hereby depose and state the following:
  - 1. Inmates at Plymouth County Correctional Facility are entitled to access our services in Inmate Legal Services via Inmate Request Slips, in which they list case cites and request printed cases, or they may request other informational materials for their personal use or knowledge;
  - 2. Inmate Legal Services provides copies of legal materials as requested by the inmates on said Inmate Request Slips;
  - 3. Inmate Legal Services maintains a Daily Log that is kept in order to keep track of the services provided to the approximately 1,600 inmates that we service on a daily basis;
  - 4. Inmate Legal Services provided services to Inmate Grant Boyd from the time period of January 3, 2005 (date he was booked in to the facility) through March 22, 2005 (date he was transferred out of the facility).
  - 5. Inmate Grant Boyd constantly expressed dissatisfaction with the services provided by Inmate Legal Services.
  - 6. On or about March 3, 2005, I received a copy of an inmate request filed by inmate Boyd requesting a transfer to another facility as a result of his dissatisfaction with his ability to access legal material at PCCF.

- 7. On or about March 5, 2005, I spoke with Deputy Superintendent Brian Gillen regarding inmate Boyd and expressed that Inmate Legal Services was providing him services but that it was clear he was dissatisfied with the overall system in place and was requesting a transfer as a result.
- 8. Inmate Boyd was always polite and cooperative when making any request for services or when addressing his complaints.
- 9. Below is a chronological list of services provided to Inmate Grant Boyd. For clarification, "case law" means we responded to the inmate's request to print out a specific case cite; the term "copies" means that the inmate has been provided with Xerox copies of the materials requested. Inmates may also request specific statutes (both federal and state) or Policies and Procedures for this institution, or supplies such as envelopes or certified mail receipts:

•	January 14, 2005	case law
•	January 18, 2005	case law (2 request slips)
•	January 20, 2005	case law
•	January 25, 2005	case law
•	January 27, 2005	case law
•	January 28, 2005	case law
•	February 1, 2005	case law (3 request slips)
•	February 2, 2005	case law
•	February 3, 2005	case law
•	February 7, 2005	copies and case law
•	February 9, 2005	case law
•	February 10, 2005	case law
•	February 11, 2005	case law (2 request slips)
•	February 15, 2005	copies and case law
•	February 16, 2005	copies
•	February 17, 2005	case law
•	February 23, 2005	case law (2 request slips)
•	February 24, 2005	case law
•	February 25, 2005	case law
•	February 28, 2005	case law
•	March 2, 2005	case law (3 request slips)
•	March 3, 2005	case law
•	March 4, 2005	various Policies & Procedures;
		Revocation of Power of Attorney Form
•	March 7, 2005	case law
•	March 9, 2005	Federal Civil Rules; Federal Local Rules;
		Various USCA's
•	March 10, 2005	MGL c. 127 Index

•	March 11, 2005	Sent 4 certified mail forms and 4 copies of Legal letter
•	March 14, 2005	copies
•	March 18, 2005	copies
•	March 21, 2005	case law

Signed under the pains and penalties of perjury, this 19 day of October, 2006.

Cathy Lynch – Paralegal Inmate Legal Services

#### EXHIBIT 5

### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD,	)	
Plaintiff	j j	
v.	)	
	)	CA05-10873 RWZ
MIKE AUSTIN, Plymouth	)	
County Sheriff's Department, et. al.	)	
Defendants	)	

#### **AFFIDAVIT**

- I, Attorney Thomas J. Hannon, Director of PCCF Inmate Legal Services, do hereby depose and state the following:
  - Inmate Legal Services provided services to Inmate Grant Boyd from the 1. time period of January 3, 2005 through March 22, 2005.
  - 2. Inmate Grant Boyd constantly expressed dissatisfaction with the services provided by Inmate Legal Services staff.
  - On or about March 3, 2005, PCCF Deputy Superintendent Brian Gillen 3. sent me a copy of an inmate request filed by inmate Boyd for my review.
  - I interpreted the March 3, 2005 inmate request as inmate Boyd seeking a 4. transfer to another facility as a result of his dissatisfaction with the system for inmates in protective custody to access legal research at PCCF. Inmate Boyd was in protective custody for security reasons.
  - Following my review of inmate Boyd's March 3, 2005 request for a 5. transfer, I spoke with Gillen and informed him that legal services was working with inmate Boyd on a regular basis to accommodate all his request for legal research but that it appear he was not going to be satisfied.
  - I also communicated to Gillen that inmate Boyd's requests for legal 6. research exceeded the requests of any other inmate at the time and were proving to be taxing on my staff.

Signed under the pains and penalties of perjury, this 6 day of November, 2006.

Thomas J. Hannon, Esq.

### EXHIBIT 6

## UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD,	)
Plaintiff	j j
v.	)
	) CA05-10873 RWZ
MIKE AUSTIN, Plymouth	)
County Sheriff's Department, et. al.	)
Defendants	)
	)

#### **AFFIDAVIT**

- I, Brian Gillen, Deputy Superintendent at the Plymouth County Correctional Facility, do hereby depose and state the following:
- On March 3, 2005 I received a request from inmate Grant Boyd to transport him to another facility with greater access to a law library. Inmate Boyd's request expressed dissatisfaction with the PCCF law library.
- On or about March 3, 2005, I forwarded inmate Boyd's request to inmate legal services for review and comment. I was advised by inmate legal services, Director Thomas Hannon and paralegal Cathy Lynch that inmate Boyd was dissatisfied with his access to the law library from administrative segregation despite all their efforts to accommodate his requests. Lynch stated that inmate Boyd was always polite and appropriate but constantly sought greater access than PCCF polices and procedures allowed for.
- On or about March of 2005, prior to March 21, 2005, I contacted the USMS liaison to advise them that federal inmate Boyd was dissatisfied with the system at PCCF for inmates in protective custody to access the law library.
- In this conversation I indicated that inmate Boyd was classified to protective custody for his personal safety, since he was a former correction officer with the Essex County Sheriff's Department. I also advised the USMS liaison that the PCCF inmate legal services has attempted to work with inmate Boyd but despite their efforts he has requested that he be transported to another facility with greater access to a law library.
- Although I do not recall my exact words, I concluded the conversation with a suggestion that transferring inmate Boyd to another facility may be appropriate under the circumstances.

- 6. I was not aware of any civil suit that inmate Boyd had filed against myself or any other PCCF employee at the time of my conversation with the USMS liaison.
- 7. I did not contact the USMS liaison and suggest the transfer of inmate Boyd because he filed a civil action against PCSD employees. I did not request or suggest he be transport to MCI Cedar Junction. I believed that transferring inmate Boyd to another facility would further PCCF institutional convenience. I have made similar requests throughout my tenure as PCCF Deputy Superintendent.
- 8. Ultimately the transfer of a federal inmate from PCCF is at the discretion of the USMS. I can not order such a transfer, nor can any other PCCF employee.

Signed under the pains and penalties of perjury, this 2nd day of November, 2006.

Brian Gillen

Deputy Superintendent

# **EXHIBIT 7**

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Filed 11/20/2006

## EXHIBIT 8

### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD, Plaintiff	)	
v.	) )	CA05-10873 RWZ
MIKE AUSTIN, Plymouth	j j	
County Sheriff's Department, et. al.	)	
Defendants	)	

#### **AFFIDAVIT**

- I, Robert Lawton, Transportation Supervisor at the Plymouth County Correctional Facility, do hereby depose and state the following:
- On March 21, 2005, the Transportation Department received a fax of the court list for March 22, 2005. That list ordered the PCCF to transport Grant Boyd to The US District Court House on the morning of March 22, 2005.
- The PCCF Transportation Department receives "call up lists" from the 2. United States Marshall Services (USMS) on a regular basis indicating when a federal inmate housed at PCCF requires transportation to the US District Court House for a scheduled court appearance or for a transfer to another facility.
- The USMS arranges for the transport of the federal inmate from the US District Court House to a new facility.
  - The USMS does not provide PCCF with a reason for the request. 4.
- On March 22, 2005, inmate Grant Boyd was transported to the US District Court House and did not return to PCCF custody by order of the USMS.

Signed under the pains and penalties of perjury, this 19 day of October, 2006.

ADS Robert Lawton

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# **EXHIBIT 9**

PLYMOUTH, ss.

. .;

COMMONWEALTH OF MASSACHUSETTS
SUPERIOR COURT DEPARTMENT OF
THE TRIAL COURT OF THE
COMMONWEALTH
CIVIL ACTION NO.

	·
	PLCV2005-00310-B
Grant BoyD , Plaintiff(s)	Grant Boyo
vs.	grant Boyo Po 180278
Mike Austin, Defendant(s)	Boston ma 02118-0278
SUMMONS	A
To the above-named defendant:	$\mathcal{T}$
You are hereby summoned and required to serve upo attorney, whose address is 2. 2. 2. 2. 2. 2. 2. 2. 2. 2. 2. 2. 2.	the complaint an answer to the complaint to of this summons upon you, exclusive of the taken against you for the relief demanded in complaint in the office of the Clerk of this ney or within a reasonable time thereafter.  The must state as a counterclaim any claim which the transaction or occurrence that is the subject
Witness, Barbara J. Rouse Esquire, at Plymouth the	day of
, in the year of our Lord Two t	housand and
· 	CLERAMA R. Frances
NÓTES	
<ol> <li>This summons is issued pursuant to Rule 4 of the Mass</li> <li>When more than one defendant is involved, the names         If a separate summons is used for each defendant, each         defendant.     </li> <li>To the plaintiff's attorney: please circle type of action         Equitable Relief-Other.</li> </ol>	of all defendants should appear in the caption. h should be addressed to the particular
PROOF OF SERVICE OF I hereby certify and return that on	., 200 , I served a copy of the within summons , upon the within-named defendant , in the
CECHIFIED RELIGIOUS RECEIPT # 70042890	060209706217
Dated: , 200	Grant Boyd pro-50
N.B. TO PROCESS SERVER:- PLEASE PLACE <u>DATE</u> YOU MAKE SERVICE ON ORIGINAL AND ON COPY SERVED ON DEFENDANT.	DEFENDANT IN THIS BOX <u>ON THE</u>

ANTILE AN DEFENDED. TOU need not appear personally in court to answer the complaint, but if you claim to have a defense, either you or your attorney must serve a copy of your written answer within 20 days as specified herein and also file the original in the Clerk's office at Plymouth.

PLYMOUTH, ss.	SACRUSENTS/2006 Page 2 of 10 SUPERIOR COURT DEPARTMENT OF THE TRIAL COURT OF THE COMMONWEALTH CIVIL ACTION NO.
Grant Boyo, Plaintiff(s)	PLCV2005-00310-B Grant Boyo
vs.	Po 180278
Brian Gillen Defendant(s)	Boston ma 02118-0278
SUMMONS	4
To the above-named defendant:	<b>7</b>
	f this summons upon you, exclusive of the ten against you for the relief demanded in mplaint in the office of the Clerk of this yor within a reasonable time thereafter.
Witness, Barbara J. Rouse Esquire, at Plymouth the	day of
, in the year of our Lord Two thor	
· , ;	
• '	Clarand R. Frances
NOTES  1. This summons is issued pursuant to Rule 4 of the Massacl 2. When more than one defendant is involved, the names of	nusetts Rules of Civil Procedure.  all defendants should appear in the caption.  ould be addressed to the particular  olved-Tort-Motor Vehicle Tort-Contract-
I hereby certify and return that on	0, I served a copy of the within summons on the within-named defendant, in the
CETH FIED Return PORTO # 7004 2890 0002	
	<u> </u>
Dated: ,200	reant Boy Pro-SE
N.B. TO PROCESS SERVER:-	
PLEASE PLACE DATE YOU MAKE SERVICE ON DE ORIGINAL AND ON COPY SERVED ON DEFENDANT.	FENDANT IN THIS BOX <u>ON THE</u>

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COMMONWEALTH OF MASSACHUSETTS

ILIMOUTH, SS.	SUPERIOR COURT DEPARTMENT OF THE TRIAL COURT OF THE COMMONWEALTH CIVIL ACTION NO.
Grant Boyo , Plaintiff(s)	PLCV2005-00310-B Grant Beyp
Plaintiff(s)	Grant Beyo
vs	Po 180278
John Doe ()/ Nichard Cardinal Doe ()/ Defendant(s)	Boston ma 02/18-0278
SUMMONS	
To the above-named defendant:	·
You are hereby summoned and required to serve upon attorney, whose address is A. Leng Rano. Ro. A. Panauka. Ma. which is herewith served upon you, within 20 days after service of day of service. If you fail to do so, judgment by default will be tak the complaint. You are also required to file your answer to the concourt at Plymouth either before service upon plaintiff attorney  Unless otherwise provided by Rule 13(a), your answer mu you may have against the plaintiff which arises out of the t matter of the plaintiff claim or you will thereafter be barred from Witness, Barbara J. Rouse Esquire, at Plymouth the	f this summons upon you, exclusive of the en against you for the relief demanded in implaint in the office of the Clerk of this or within a reasonable time thereafter.  ast state as a counterclaim any claim which transaction or occurrence that is the subject om making such claim in any other action.
in the year of our Lord Two thou	
NOTES  1. This summons is issued pursuant to Rule 4 of the Massach	CLERRAIN R. Frances
<ol> <li>When more than one defendant is involved, the names of a         If a separate summons is used for each defendant, each sho         defendant.</li> </ol>	Il defendants should appear in the contion
3. <u>To the plaintiff's attorney</u> : please circle type of action invol Equitable Relief-Other.	
I hereby certify and return that on	***************************************
CETHERED RETURN RECEIPT # 70042890	000209786164
Dated: .200 CCA	nt Bast Pases

TO PROCESS SERVER:-PLEASE PLACE <u>DATE</u> YOU MAKE SERVICE ON DEFENDANT IN THIS BOX <u>ON THE</u> AL AND ON COPY SERVED ON DEFENDANT.

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Case 1:05-cv-10873-RWZ Document 84-10 Filed 11/20/2006 Page 4 of 10 COMMONWEALTH OF MASSACHUSETTS PLYMOUTH, ss.  SUPERIOR COURT DEPARTMENT OF THE TRIAL COURT OF THE COMMONWEALTH CIVIL ACTION NO.
Grant Boyn Plaintiff(s)  PLCV2005-00310-B  Grant Boyd  Po Box 180278
 John Doe (z) Defendant(s) Boston ma Oznf-O
SUMMONS
To the above-named defendant:
You are hereby summoned and required to serve upon ( ) and Boy D plaintiff attorney, whose address is 25.000 logal, Ad, Pyrmothera 22.000, an answer to the complaint which is herewith served upon you, within 20 days after service of this summons upon you, exclusive of the day of service. If you fail to do so, judgment by default will be taken against you for the relief demanded in the complaint. You are also required to file your answer to the complaint in the office of the Clerk of this court at Plymouth either before service upon plaintiff attorney or within a reasonable time thereafter.
Unless otherwise provided by Rule 13(a), your answer must state as a counterclaim any claim which you may have against the plaintiff which arises out of the transaction or occurrence that is the subject matter of the plaintiff claim or you will thereafter be barred from making such claim in any other action.
Witness, Barbara J. Rouse Esquire, at Plymouth theday of
, in the year of our Lord Two thousand and
CLETRANAL R. Fores
NOTES  1. This summons is issued pursuant to Rule 4 of the Massachusetts Rules of Civil Procedure.  2. When more than one defendant is involved, the names of all defendants should appear in the caption.  If a separate summons is used for each defendant, each should be addressed to the particular
defendant. 3. To the plaintiff's attorney: please circle type of action involved-Tort-Motor Vehicle Tort-Contract-Equitable Relief-Other.
PROOF OF SERVICE OF PROCESS  I hereby certify and return that on
CECKFIED RELIN BSGRT 70042890000209706271 MOVIED
to Robert HAMDAIS - SheriFF DEPT COUNSEL
Dated: ,200 Crant Bay DR-56
N.B. TO PROCESS SERVER:- PLEASE PLACE <u>DATE</u> YOU MAKE SERVICE ON DEFENDANT IN THIS BOX <u>ON THE</u> ORIGINAL AND ON COPY SERVED ON DEFENDANT.

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	nswer within 20 days as specified herein and also file the original in the Clerk's office at I
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NOTICE TO DEFENDANT - You need not appear personally in court to answer the complaint, but if you claim to have a defense, either you or your	attorney must serve;a copy of your written ans
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Case 1:05-cv-10873-RWZ Document 84-10 COMMONWEALTH OF MAS	Filed 11/20/2006 Page 5 of 10
PLYMOUTH, ss.	SUPERIOR COURT DEPARTMENT OF THE TRIAL COURT OF THE COMMONWEALTH
	CIVIL ACTION NO.
	PLCV2005-00310-B
Grant Boyo , Plaintiff(s)	PLCV2005-00310-B GrANA-BoyO PO 180278
VS.	Po 180278
CAHy Lynch, Defendant(s)	Boston ma 02/18/02
summons	-m
To the above-named defendant:	71
You are hereby summoned and required to serve upon attorney, whose address is Achous Acous	of this summons upon you, exclusive of the taken against you for the relief demanded in complaint in the office of the Glerk of this
Unless otherwise provided by Rule 13(a), your answer you may have against the plaintiff which arises out of the matter of the plaintiff claim or you will thereafter be barred.  Witness, Barbara J. Rouse Esquire, at Plymouth the, in the year of our Lord Two to	l from making such claim in any other action.
, in the year of our Bord 1 wo	
	CLERANAL R. Fowers
NOTES  1. This summons is issued pursuant to Rule 4 of the Mass 2. When more than one defendant is involved, the names If a separate summons is used for each defendant, each defendant. 3. To the plaintiff's attorney: please circle type of action Equitable Relief-Other.	of an defendants should appear in the caption.  1 should be addressed to the particular  involved-Tort-Motor Vehicle Tort-Contract-
PROOF OF SERVICE OF	200 . I served a copy of the within summons
following manner (See Mass. R. Civ. P. 4(d)(1-5):	
CETHIFIED COLOR ECCLIPT # 70042890	000209706240
	STANT BOLL PRO-SE
Dispose.	
N.B. TO PROCESS SERVER:- PLEASE PLACE <u>DATE</u> YOU MAKE SERVICE OF ORIGINAL AND ON COPY SERVED ON DEFENDANT.	V DEFENDANT IN THIS BOX <u>ON THE</u>

Case 1:05-cv-10873-RWZ

PLYMOUTH, ss.	OF MASSACHUSETTS SUPERIOR COURT DEPARTMENT OF THE TRIAL COURT OF THE COMMONWEALTH CIVIL ACTION NO.
	PLCU2005-00310-13
Grant Boy D, Plaintiff(s)	Grant Buyo PO 180278
vs.	
Michael Veri Defendant(s)	Boston ma 02118-
•	MONS 1
To the above-named defendant:	
You are hereby summoned and required to set attorney, whose address is Abbus Assa Co. Al, which is herewith served upon you, within 20 days after day of service. If you fail to do so, judgment by default the complaint. You are also required to file your answer court at Plymouth either before service upon plaintiff	r service of this summons upon you, exclusive of the will be taken against you for the relief demanded in or to-the complaint in the office of the Clerk of this
Unless otherwise provided by Rule 13(a), your you may have against the plaintiff which arises matter of the plaintiff claim or you will thereafter b Witness, Barbara J. Rouse Esquire, at Plymou	
in the year of our Lor	•
	CLERAMI R. Fowers
If a separate summons is used for each defend	e names of all detendants should appear in the capuon. ant, each should be addressed to the particular
3. To the plaintiff's atterney: please circle type of Equitable Relief-Other.	f action involved-Tort-Motor Vehicle Tort-Contract-
I hereby certify and return that on	is action, upon the within-named describant , in the
CECHIFIED ROLLINGERENT # 700	042890000209706226
Dated: ,200	Crant Boyl Pro-SE
N.B. TO PROCESS SERVER:- PLEASE PLACE DATE YOU MAKE SERV ORIGINAL AND ON COPY SERVED ON DEFENDA	ICE ON DEFENDANT IN THIS BOX <u>ON THE</u> <u>NT</u> .
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Document 84-10

Filed 11/20/2006 Page 6 of 10

Case 1:05-cv-10873-RWZ Document 84-10 COMMONWEALTH OF MAS	Filed 11/20/2006 Page 7	of 10
PLYMOUTH, ss.	SUPERIOR COURT DEPAR THE TRIAL COURT OF TH COMMONWEALTH CIVIL ACTION NO.	
	PLCV2005-0	10310-B
Caraut Bayo, Plaintiff(s)	PLCV2005-0 GrANA BoyD PO 180278	
vs1 /1-	Po 180278	:
John Dor (3), Defendant(s)	Boston M	a 02/18
· <u>summons</u>		0.2
To the above-named defendant:	7	
You are hereby summoned and required to serve upon attorney, whose address is hereby summoned and required to serve upon attorney, whose address is hereby summoned and required to days after service day of service. If you fail to do so, judgment by default will be the complaint. You are also required to file your answer to the court at Plymouth either before service upon plaintiff attorn		nplaint ive of the landed in lof this
Unless otherwise provided by Rule 13(a), your answer you may have against the plaintiff which arises out of the matter of the plaintiff claim or you will thereafter be barred  Witness, Barbara J. Rouse Esquire, at Plymouth the	ne transaction or occurrence that is from making such claim in any oth	the subject her action.
, in the year of our Lord Two th	nousand and	
	CLERANA R.	Towns
NOTES		•
<ol> <li>This summons is issued pursuant to Rule 4 of the Massa</li> <li>When more than one defendant is involved, the names of the separate summons is used for each defendant, each defendant.</li> </ol>	of all defendants should appear in t	the caption.
3. <u>To the plaintiff's atterney:</u> please circle type of action in Equitable Relief-Othey.		Contract-
I hereby certify and return that on, together with a copy with a copy of the complaint in this action, following manner (See Mass. R. Civ. P. 4(d)(1-5):	200., I served a copy of the within upon the within-named defendant	summons , in the
CETHENED PETER RECEIPT # 7004289	10000209706257	7
		************
Dated: , 200	GrAnt Boy D Pie	<u>-22-</u>
N.B. TO PROCESS SERVER:- PLEASE PLACE <u>DATE</u> YOU MAKE SERVICE ON ORIGINAL AND ON COPY SERVED ON DEFENDANT.	DEFENDANT IN THIS BOX <u>ON T</u>	<u>rhe</u>

0 405 40050 BWG B		
Case 1:05-cv-10873-RWZ Document 84-10 Fil	led 11/20/2006 Page 8 (	of 10
_PLYMOUTH, ss.	SUPERIOR COURT DEPART	
	THE TRIAL COURT OF THE COMMONWEALTH	ž.
•	CIVIL ACTION NO.	
	DICULAR	-03
	PLCV2005-00	7 3 10 - 13
Corant Boyo, Plaintiff(s)	grant Boyo	_
	0	. •
vs.	Po 180278	
Thomas Hannor	BOSTON MA	(32)15
John Dor John Defendant(s)	COSTON MA	-0211
SUMMONS		0.2
· · ·	1	
To the above-named defendant:	13 0	
You are hereby summoned and required to serve upon	Cant Day plainti	ff
attorney, whose address is Ale Lang Forms hay hay Chymentia Manuschi is herewith served upon you, within 20 days after service of the	his summons upon you exclusive	plaint
day of service. If you fail to do so, judgment by default will be taken	ms summons upon you, exclusive against you for the relief dema	nded in
the complaint. You are also required to file your answer to the comp		
	r within a reasonable time there	
•		
Unless otherwise provided by Rule 13(a), your answer must		
,	ansaction or occurrence that is t	-
matter of the plaintiff claim or you will thereafter be barred from	in making such claim in any other	action.
Witness, Barbara J. Rouse Esquire, at Plymouth the	day of	
, in the year of our Lord Two thousa	and and	
, in the year of our bord 1 no thousa	and and	
	(+) · N =	
	CLETTERANDE 12.7	sum
NOTES	coetta Dulca of Civil Procedure	
<ol> <li>This summons is issued pursuant to Rule 4 of the Massachu</li> <li>When more than one defendant is involved, the names of all</li> </ol>		e caption.
If a separate summons is used for each defendant, each show	uld be addressed to the particula	ır
defendant.	•	•
3. To the plaintiff's atterney: please circle type of action involved Equitable Relief-Other.	ved-Tort-Motor Vehicle Tort-Co	ontract-
PROOF OF SERVICE OF PRO	CESS	
I hereby certify and return that on, 200	., I served a copy of the within s	ummons
together with a copy with a copy of the complaint in this action, upon	n the within-named defendant	, in the
following manner (See Mass. R. Civ. P. 4(d)(1-5):	·	
CETHENED RETURN RECEIPH # 700428 I	Jane-	1.0
	Tom Hannon rel	cos
	Jorn 11 was	25)
Dated: , 200	Hy today (9-14-	
N.B. TO PROCESS SERVER:-	The state of the s	class
N.B. TO PROCESS SERVER:- PLEASE PLACE DATE YOU MAKE SERVICE ON	un resular first	-class
N.B. TO PROCESS SERVER:- PLEASE PLACE <u>DATE</u> YOU MAKE SERVICE ON ORIGINAL AND ON COPY SERVED ON DEFENDANT.	11a regular first	-class
N.B. TO PROCESS SERVER:- PLEASE PLACE DATE YOU MAKE SERVICE ON ORIGINAL AND ON COPY SERVED ON DEFENDANT.	nail .	-class
N.B. TO PROCESS SERVER:- PLEASE PLACE DATE YOU MAKE SERVICE ON ORIGINAL AND ON COPY SERVED ON DEFENDANT.	nail.	-class
N.B. TO PROCESS SERVER:- PLEASE PLACE DATE YOU MAKE SERVICE ON ORIGINAL AND ON COPY SERVED ON DEFENDANT.  7	n the within-named defendant  Jane  Torn Hannon rec  Hus today (4-14-  11a regular first  nail  For your record	-class

Document 84-10

COMMONWEALTH OF MASSACHUSETTS

Filed 11/20/2006

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SUPERIOR COURT DEPARTMENT OF

THE TRIAL COURT OF THE

COMMONWEALTH

Case 1:05-cv-10873-RWZ

PLYMOUTH, ss.

NOTICE TO DEFENDANT -You need not appear personally in court to answer the complaint, but if you claim to have a defense, either you or your

Case 1:05-cv-10873-RWZ Documer COMMONWEA	LTH OF MASSACHUSETTS
	SUPERIOR COURT DEPARTMENT OF THE TRIAL COURT OF THE COMMONWEALTH CIVIL ACTION NO.
	<u>_</u>
Gaul Boyo, Plaintiff	(s) PLCV 2005-00310-15
vs.	grant Boyo
JOSIPH Mac DONALO, Defenda	UMMONS  BOSTON Mª OSVIS-0
To the above-named defendant:	<u> </u>
You are hereby summoned and required to	o serve upon Grav + Boyo plaintiff
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	alter service of this summons upon you, exclusive of the ault will be taken against you for the relief demanded in swer to the complaint in the office of the Clerk of this
court at Plymouth either before service upon plaint	iff attorney or within a reasonable time thereafter.
Trinch and	our answer must state as a counterclaim any claim which ses out of the transaction or occurrence that is the subject r be barred from making such claim in any other action.
	outh theday of
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• •	
NOTES	CITETAIN R. Frances
If a separate summons is used for each defen	f the Massachusetts Rules of Civil Procedure. the names of all defendants should appear in the caption. dant, each should be addressed to the particular
*	of action involved-Tort-Motor Vehicle Tort-Contract-
together with a copy with a copy of the complinit in t	VICE OF PROCESS , 200 , I served a copy of the within summons his action, upon the within-named defendant , in the
CERTITIED RETURN RECEIPT	#7004289000020970 6288
Dated: , 200	GrANT Boyel Pro-SE
N.B. TO PROCESS SERVER:- PLEASE PLACE <u>DATE</u> YOU MAKE SERV ORIGINAL AND ON COPY SERVED ON DEFENDA	TOT ON DEPTH
· ·	200

3/21/05

SheriFE JOSEPh MacDoualD

26 Long Pond ROAD

Plymouth Ma 02360

RE! DOCKET # PLVC 2005-00310-B

Boyo V. Austin et al

SheriFF MacDonalo!

I Will be Serving Process on all Names Defendants ON Thursday March 24, 2005 and Would like to give you a Chance to avoid having to Servie DeScribals at the State DOC and U.S. MARshall Services Whereby allowing you to Avoid PCCF Contract Compliance issues.

I Made a Similar after to both Michael Nerl and Brian Crillen but took to Hus to Point out the ViolAtrows of U.S. Constitutel PRIECHONS that Were occurry, Suggester a way to avord legal retion while poording you a Political Will However I was ignored.

IN 2004 I WAS responsible for a Very Large Felters Contract With Lockheel MATEN And the EPA, I know that the ISSUES I Plan to MISE WILL bring Your Contract UNDER FIRE A Complete Contract (1 of 2)

Compliance	- review	Compelled by	a li	legal	Achor
'S NEVEL					

Being faceo with last years budget issues

a Wlaw Suit that brings your contract

UNDER PRINEW and Press Conerage is not

beloful Additionally, with the Negative Press

DOC Commissioner Kathleen Donnely has

been pecsiving I am Sure My law Suit will

Not be a Welcome gift from Plymoth County.

T Will give you till Wednesson, Night to respond to my offer to MEET before Securing process

Thope We CAN resolve these issues before the process takes a life of its awn.

Respectfully



Grant A. Boyo # 39233 3/21/05 PCCF-AI 26 Long Pono RO Plymouty Ma 02360

### EXHIBIT /

#### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD,	Plaintiff	) ) )	
v.		j j	
		Ś	CA05-10873 RWZ
MIKE AUSTIN, Ply	mouth	)	
County Sheriff's De		ý	
	Defendants	j	

#### **AFFIDAVIT**

- I, Frank Ramos, Assistant Deputy Superintendent at the Plymouth County Correctional Facility, do hereby depose and state the following:
  - 1. I am assigned to supervise the kitchen and property units of the PCCF.
- 2. Although I am not responsible for inmate grievances, I do have occasion to discuss and deal with food related grievances and complaints.
- I do not recall Inmate Grant Boyd and have no record of any meeting or 3. conversation I had with him regarding an inmate grievance.
- I do not recall ever reporting an inmate grievance to ADS Neri, Deputy Superintendent Brian Gillen, or Sheriff Joseph McDonald.
- I have never been involved in any discuss to transfer a federal inmate from PCCF and have never requested such a transfer.

Signed under the pains and penalties of perjury, this 30 th day of October, 2006.

## EXHIBIT 19

#### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD,	Plaintiff	)	
v.		í	
**		í	CA05-10873 RWZ
MIKE AUSTIN, Plymouth		í	01105 10075 10172
		,	
County Sheriff's Department, et. al.		)	
	Defendants	)	
		)	

#### **AFFIDAVIT**

- I, Michael Neri, Assistant Deputy Superintendent at the Plymouth County Correctional Facility, do hereby depose and state the following:
- I have never contacted the USMS or MCI Cedar Junction regarding former PCCF federal inmate Grant Boyd.
- I was never involved in any conversations with any other PCCF employee regarding the transfer of inmate Boyd from PCCF to another facility.

Signed under the pains and penalties of perjury, this 1 day of October, 2006.

# EXHIBIT 13

# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF MASSACHUSETTS

GRANT BOYD, Plaintiff	) ) )	
v.	į	~
	)	CA05-10873 RWZ
MIKE AUSTIN, Plymouth	)	
County Sheriff's Department, et. al.	)	
Defendants	)	

#### **AFFIDAVIT**

I, Joseph D. McDonald, Jr., Plymouth County Sheriff, do hereby depose and state the following:

- 1. I have never contacted the USMS or MCI Cedar Junction regarding former PCCF federal inmate Grant Boyd.
  - 2. I did not order the transfer of Grant Boyd from PCCF to another facility.
- 3. I was never involved in any conversation regarding the transfer of Grant Boyd from PCCF to another facility.
- 4. I routinely forward any correspondence I receive from an inmate regarding a legal complaint or civil action to the department counsel.

Signed under the pains and penalties of perjury, this 19th day of October, 2006.

Joseph D. McDonald, 🗸